SUBDIVISION

AND

DEVELOPMENT APPEAL BOARD

AGENDA

Wednesday, 9:00 A.M. February 21, 2018

River Valley Room City Hall

Edmonton, **AB**

Members Scheduled

Noel Somerville, Presiding Officer Mark Young Elaine Solez Kenn Hample Rick Hachigian

SUBDIVISION AND DEVELOPMENT APPEAL BOARD RIVER VALLEY ROOM – CITY HALL

Ι	9:00 A.M.	SDAB-D-18-034	Construct a Semi-Detached House with a veranda
			12045 - 95 Street NW Project No.: 257047913-001
Π	11:00 A.M.	SDAB-D-18-035	Operate a Major Home Based Business (Repair cellphone and tablet - Dr. Fix Wireless Ltd, expires Jan 17, 2023)
			10848 - 73 Avenue NW Project No.: 260326944-001

<u>ITEM I: 9:00 A.M.</u>		FILE: SDAB-D-18-034		
AN APPEAL FROM THE DECISIO		HE DEVELOPMENT OFFICER		
	APPELLANT:			
	APPLICATION NO.:	257047913-001		
	APPLICATION TO:	Construct a Semi-Detached House with a veranda		
	DECISION OF THE DEVELOPMENT AUTHORITY:	Refused		
	DECISION DATE:	January 23, 2018		
	DATE OF APPEAL:	January 26, 2018		
	MUNICIPAL DESCRIPTION OF SUBJECT PROPERTY:	12045 - 95 Street NW		
	LEGAL DESCRIPTION:	Plan 1458AQ Blk 5 Lot 2		
	ZONE:	RF3-Small Scale Infill Development Zone		
	OVERLAY:	Mature Neighbourhood Overlay		
	STATUTORY PLAN:	Alberta Avenue / Eastwood Area Redevelopment Plan		

Grounds of Appeal

The Appellant provided the following reasons for appealing the decision of the Development Authority:

I will attach my reason and explanation prior to appeal.

General Matters

Appeal Information:

The Municipal Government Act, RSA 2000, c M-26 states the following:

Grounds for Appeal 685(1) If a development authority

- (a) fails or refuses to issue a development permit to a person,
- (b) issues a development permit subject to conditions, or
- (c) issues an order under section 645,

the person applying for the permit or affected by the order under section 645 may appeal to the subdivision and development appeal board.

(2) In addition to an applicant under subsection (1), any person affected by an order, decision or development permit made or issued by a development authority may appeal to the subdivision and development appeal board.

Appeals

686(1) A development appeal to a subdivision and development appeal board is commenced by filing a notice of the appeal, containing reasons, with the board,

- (a) in the case of an appeal made by a person referred to in section 685(1)
 - (i) with respect to an application for a development permit,
 - (A) within 21 days after the date on which the decision is made under section 642, or
 - (B) if no decision is made with respect to the application within the 40-day period, or within any extension of that period under section 684, within 21 days after the date the period or extension expires,
 - or
 - (ii) with respect to an order under section 645, within 21 days after the date on which the order is made, or
- (b) in the case of an appeal made by a person referred to in section 685(2), within 21 days after the date on which the notice of the issuance of the permit was given in accordance with the land use bylaw.

Hearing and Decision

687(3) In determining an appeal, the subdivision and development appeal board

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(a.1) must comply with the land use policies;

- (a.2) subject to section 638, must comply with any applicable statutory plans;
- (a.3) subject to clause (d), must comply with any land use bylaw in effect;
 - •••
 - (c) may confirm, revoke or vary the order, decision or development permit or any condition attached to any of them or make or substitute an order, decision or permit of its own;
 - (d) may make an order or decision or issue or confirm the issue of a development permit even though the proposed development does not comply with the land use bylaw if, in its opinion,
 - (i) the proposed development would not
 - (A) unduly interfere with the amenities of the neighbourhood, or
 - (B) materially interfere with or affect the use, enjoyment or value of neighbouring parcels of land,

and

(ii) the proposed development conforms with the use prescribed for that land or building in the land use bylaw.

General Provisions from the Edmonton Zoning Bylaw:

Under section 140.2(9), **Semi-detached Housing** is a **Permitted Use** in the (**RF3**) **Small Scale Infill Development Zone**.

Under section 7.2(7), Semi-detached Housing means:

development consisting of a building containing only two Dwellings joined in whole or in part at the side or rear with no Dwelling being placed over another in whole or in part. Each Dwelling has separate, individual, and direct access to Grade. This type of development is designed and constructed as two Dwellings at the time of initial construction of the building. This Use does not include Secondary Suites or Duplexes.

Under section 6.1(31), **Dwelling** means:

a self contained unit comprised of one or more rooms accommodating sitting, sleeping, sanitary facilities, and a principal kitchen for food preparation, cooking, and serving. A Dwelling is used permanently or semi-permanently as a residence for a single Household. Section 814.1 states that the **General Purpose** of the **Mature Neighbourhood Overlay** is:

to regulate residential development in Edmonton's mature residential neighbourhoods, while responding to the context of surrounding development, maintaining the pedestrian-oriented design of the streetscape, and to provide an opportunity for consultation by gathering input from affected parties on the impact of a proposed variance to the Overlay regulations.

Section 140.1 states that the **General Purpose** of the **(RF3) Small Scale Infill Development Zone** is:

to provide for Single Detached Housing and Semi-detached Housing while allowing small-scale conversion and infill redevelopment to buildings containing up to four Dwellings under certain conditions, and including Secondary Suites and Garden Suites.

Site Area

Section 140.4(3)(a) states the minimum Site area shall be 442.2 square metres.

Development Officer's Determination

Site Area - The area of the site is 384.02m2, instead of 442.2m2 (Section 140.4(3)(a)) [unedited]

Front Setback

Under Section 814.3(1), the Front Setback shall be a minimum of 3.0 metres and shall be consistent within 1.5 metres of the Front Setback on Abutting Lots, to a maximum of 20 percent of Site Depth. Where an Abutting Lot is vacant, the vacant Lot shall be deemed to have a Front Setback of the next Abutting Lot.

Development Officer's Determination

Reduced Front Setback - The distance from the House to the property line along 95 Street (front lot line) is 4.90m, instead of 7.63m (Section 814.3.1)

Community Consultation

Section 814.5 states the following:

1. When the Development Officer receives a Development Permit Application for a new principal building, new Garage Suite, or new Garden Suite that does not comply with any regulation contained within this Overlay, or receives a Development Permit for alterations to an existing structure that require a variance to Section 814.3(1), 814.3(3), 814.3(5) or 814.3(9) of this Overlay:

- a. the Development Officer shall send notice, to the recipient parties specified in Table 814.5(2), to outline any requested variances to the Overlay and solicit comments directly related to the proposed variance;
- b. the Development Officer shall not render a decision on the Development Permit application until 21 days after notice has been sent, unless the Development Officer receives feedback from the specified affected parties in accordance with Table 814.5(2); and
- c. the Development Officer shall consider any comments directly related to the proposed variance when determining whether to approve the Development Permit Application in accordance with Sections 11.2 and 11.3.
- d.

Table 814.5(2) Tier **Regulation of this Overlay Recipient Parties** Affected Parties **Proposed to be Varied** The municipal address and The assessed owners of the assessed owners of the land land wholly or partially wholly or partially located within located within a distance of Tier a distance of 60.0 m of the Site 60.0 m of the Site of the 814.3(1) - Front Setback 1 of the proposed development and proposed development and the President of each Community the President of each **Community** League League

Notice to Applicant/Appellant

Provincial legislation requires that the Subdivision and Development Appeal Board issue its official decision in writing within fifteen days of the conclusion of the hearing. Bylaw No. 11136 requires that a verbal announcement of the Board's decision shall be made at the conclusion of the hearing of an appeal, but the verbal decision is not final nor binding on the Board until the decision has been given in writing in accordance with the *Municipal Government Act*.

					Project Nu Application	mber: 257047913-001 Date: JUL 11, 2017
Comonion			c		Printed: Page:	January 26, 2018 at 12:14 PM 1 of 1
	1	Applicati	on for		rage.	101
Minor Development Permit						
This document is a Development Pern	nit Decision for th	e development a	pplication described	below.		
Applicant			Property Address(es) and Legal Description(s) 12045 - 95 STREET NW Plan 1458AQ Blk 5 Lot 2			
					5 LOI 2	· · · · · · · · · · · · · · · · · · ·
			Specific Address(e			
			Entryway: 12045 -	95 STRE	EET NW	
			Entryway: 12047 -	95 STRE	EET NW	
			Building: 12045 -	95 STRE	ET NW	
Scope of Application	an an a suite ann					
To construct a Semi-Detached H	louse with a verar	da				
					1	
Permit Details						
# of Dwelling Units Add/Remove: 2		1	Class of Permit: Class	в		
Client File Reference Number:			Lot Grading Needed?: Y			
Minor Dev. Application Fee: Semi-Deta	iched House		New Sewer Service Required: Y			
Secondary Suite Included ?: N	initia fictice	_	Stat. Plan Overlay/Annex Area: Mature Neighbourhood Overlay			
	era aerreat				-	
J/We certify that the above noted details	are correct.					
Applicant signature:						
Development Application Decision Refused						
Reason for Refusal 1. Reduced Front Setback - 7.63m (Section 814.3.1)	The distance from	n the House to th	e property line along	95 Stree	t (front lot line) is 4.90m, instead of
2. Site Area - The area of the	e site is 384.02m	2, instead of 442.	2m2 (Section 140.4)	(3)(a)))		
		,				
Rights of Appeal	of onnool within 1	1 down of reacivi	na nation of the Dev	alonmon	t Annihostion D	onision on outlined in
The Applicant has the right Chapter 24, Section 683 thr					Application D	ecision, as outlined in
		I				
Issue Date: Jan 23, 2018 Develo	pment Authority	r: LANGILLE, B	RANDON	Signat	ure:	
Fees						
	Fee Amount	Amount Pai	± 1		Date Paid	
Dev. Application Fee	\$475.00	\$475.0			Jul 12, 2017	
Sanitary Sewer Trunk Fund	\$3,132.00	\$3,132.0			Jul 12, 2017	
Lot Grading Fee Development Permit Inspection Fee	\$280.00 \$200.00	\$280.0 \$200.0			Jul 12, 2017 Jul 12, 2017	
Total GST Amount:	\$200.00	φ200.0	0420000		Jul 12, 2017	
Totals for Permit:	\$4,087.00	\$4,087.0	0			
	non-ensemble parameter	THIS IS NOT	A PERMIT		Anatori castandal contra a c	







FILE: SDAB-D-18-035

AN APPEAL FROM THE DECISION OF T	HE DEVELOPMENT OFFICER
APPELLANT:	
APPLICATION NO .:	260326944-001
APPLICATION TO:	Operate a Major Home Based Business (Repair cellphone and tablet - Dr. Fix Wireless Ltd, expires Jan 17, 2023)
DECISION OF THE DEVELOPMENT AUTHORITY:	Refused
DECISION DATE:	January 17, 2018
DATE OF APPEAL:	January 24, 2018
MUNICIPAL DESCRIPTION OF SUBJECT PROPERTY:	10848 - 73 Avenue NW
LEGAL DESCRIPTION:	Plan 5765Q Blk 9 Lot 30
ZONE:	RF6-Medium Density Multiple Family Zone
OVERLAY:	Medium Scale Residential Infill Overlay
STATUTORY PLAN:	N/A

AN ADDEAL FROM THE DECISION OF THE DEVELOPMENT OFFICER

Grounds of Appeal

The Appellant provided the following reasons for appealing the decision of the Development Authority:

On Aug 23, 2017, I submitted my major home based business application, the project number is 260326944-001. On Jan 17, 2018, my application is refused by development authority.

They give four reasons for refusal: first, my business is a general retail store, which cannot be used in RF6 Zone; second, major home based business is a Discretionary use in RF6 Zone. Third, my business changed the principal character or external appearance of the dwelling buildings; lastly, my business should be in a commercial or industrial zone.

For these reasons above, I do completely agree with the Development Authority.

My home based business mostly is repairing cellphone. Only one desk and one shelve are located in my living area. It is about 10ft by 10 ft area. The reason to apply home based business is that because of high rent of commercial place, and huge competition from online store and economic recession. So I am no longer doing general retail business like selling accessories etc. anymore. I only do repairing service for a few phones from customer each day in order to cover my living expenses. I limit five visors every day, and by appointment. I think my scale of business is so small, that it cannot fit into a category of general retail shop. Furthermore, the business is too small and my income is very limited that I cannot afford the high rent in a commercial store.

I recently spent thousands of dollars to comply with the requirements of the city. I did some renovation for inside of house and landscaping. However, I do not fully agree with development authority that I changed the principal character or external appearance of the Dwelling. I present photos to illustrate my reasons.

According to the city's definition, Dwelling means a self-contained unit comprised of one or more rooms accommodating sitting, sleeping, sanitary facilities, and a principal kitchen for food preparation, cooking, and serving. A Dwelling is used permanently or semi-permanently as a residence for a single Household. (Reference Section 6.1(31)). In my house, from my point of view, I have meet all the character of the definition. I do not understand why they classified my house does not appear to be the residential use.

For example, I have printers, drawers, garden tools, tv, many storage boxes etc. in my basement. These items are personal items having nothing to do the business. Almost every home has these common items. It is very biased from the inspector and development authority. They think that the rest of the house appears to be the staff room, office, and storage for business just because it is a house that running a home based business.

For the main floor, there are one desk and shelve in the small area of living room, and separated from other main floor area. My design will look more spacious, neat and comfortable, and benefit both my privacy and customer's feeling. The rest of area is my kitchen, bedroom, washroom for personal use. Diffident people have different meaning of the word home, and people have different lifestyle. I have a hard time to understand what the requirements of the city are. Such as what is the requirement minimal percentage of a business area out of total floor area, how to classify appears looking is store use or residential, and why my home does not appear to be the residential use, I am the only resident in the house for a year. The primary use in my home is residential use, only one desk and one shelve for doing the business. Lastly, I am willing to adapt to the requirements of the city but has to understand what they are.

General Matters

Appeal Information:

The Municipal Government Act, RSA 2000, c M-26 states the following:

Grounds for Appeal

685(1) If a development authority

- (a) fails or refuses to issue a development permit to a person,
- (b) issues a development permit subject to conditions, or
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the person applying for the permit or affected by the order under section 645 may appeal to the subdivision and development appeal board.

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 - (A) within 21 days after the date on which the decision is made under section 642, or
 - (B) if no decision is made with respect to the application within the 40-day period, or within any extension of that period under section 684, within 21 days after the date the period or extension expires,
 - or
 - (ii) with respect to an order under section 645, within 21 days after the date on which the order is made, or
- (b) in the case of an appeal made by a person referred to in section 685(2), within 21 days after the date on which the notice of the issuance of the permit was given in accordance with the land use bylaw.

Hearing and Decision

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- (a.1) must comply with the land use policies;
- (a.2) subject to section 638, must comply with any applicable statutory plans;
- (a.3) subject to clause (d), must comply with any land use bylaw in effect;
 - •••
 - (c) may confirm, revoke or vary the order, decision or development permit or any condition attached to any of them or make or substitute an order, decision or permit of its own;
 - (d) may make an order or decision or issue or confirm the issue of a development permit even though the proposed development does not comply with the land use bylaw if, in its opinion,
 - (i) the proposed development would not
 - (A) unduly interfere with the amenities of the neighbourhood, or
 - (B) materially interfere with or affect the use, enjoyment or value of neighbouring parcels of land,
 - and
 - (ii) the proposed development conforms with the use prescribed for that land or building in the land use bylaw.

General Provisions from the *Edmonton Zoning Bylaw*:

Section 170.1 states that the **General Purpose** of the (**RF6**) **Medium Density Multiple Family Zone** is to provide for medium density housing, where some units may not be at Grade.

Use

A General Retail Store is neither a Permitted nor a Discretionary Use in the (RF6) Medium Density Multiple Family Zone.

Under Section 7.4(24), General Retail Stores means:

development used for the retail or consignment sale of new goods or merchandise within an enclosed building, not including the sale of gasoline, heavy agricultural and industrial equipment, alcoholic beverages, or goods sold wholesale. Accessory Uses may include the assembly or repair of products sold on Site, or minor public services such as postal services or pharmacies. This Use does not include Aircraft Sales/Rentals, Automotive and Minor Recreation Vehicle Sales/Rentals, Cannabis Retail Sales, Flea Market, Gas Bars, Greenhouses, Plant Nurseries and Garden Centres, Pawn Stores, Major Alcohol Sales, Minor Alcohol Sales, Major Service Stations, Minor Service Stations, Secondhand Stores, and Warehouse Sales.

Under section 170.3(6), a Major Home Based Business is a Discretionary Use in the (RF6) Medium Density Multiple Family Zone.

Under section 7.3(7), Major Home Based Business means:

development consisting of the Use of an approved Dwelling or Accessory building by a resident of that Dwelling for one or more businesses that may generate more than one business associated visit per day.

The business Use must be secondary to the Residential Use of the building and shall not change the residential character of the Dwelling or Accessory building. The Dwelling may be used as a workplace by a nonresident. This Use includes Bed and Breakfast Operations but does not include General Retail Sales.

Under Section 6.1(31), **Dwelling** means a self contained unit comprised of one or more rooms accommodating sitting, sleeping, sanitary facilities, and a principal kitchen for food preparation, cooking, and serving. A Dwelling is used permanently or semi-permanently as a residence for a single Household.

Development Officer's Determination

General Retail Store Use is neither a Permitted nor Discretionary Use in the RF6 Zone (Section 170).

The Development Officer determines this Use to be a General Retail Store as the proposed Home Based Business will be reparing cellphones and tablets, and selling the cellphone accessories on site which conforms with the definition of General Retail Store (Section 7.4(24)).

If the proposed development is to be considered as a Major Home Based Business, the following additional reasons for refusal will apply:

Major Home Based Business is a Discretionary Use in RF6 Zone (Section 170.3(6)).

Principal Character or External Appearance

Section 75.6 states the Major Home Based Business shall not change the principal character or external appearance of the Dwelling or Accessory buildings

Development Officer's Determination

Based on the inspection result, the proposed Major Home Based Business changed the prinicpal character of the Dwelling, and the primary use of the house does not appear to be the residential use. The main floor is developed as a commercial retail store and the rest of the house appears to be the staff room, office, and storage for the proposed business, contrary to Section 75.6.

More Appropriate Location

Section 75.9 states the Major Home Based Business shall not be allowed if, in the opinion of the Development Officer, such Use would be more appropriately located in a Commercial or Industrial Zone having regard for the overall compatibility of the Use with the residential character of the area.

Development Officer's Determination

The proposed Major Home Based Business would be more appropriately located in a Commercial Zone as the proposed business appears to be a typical commercial retail store rather than a secondary to the residential use, which is not compatible with the residential character of the area, contrary to Section 75.9.

Major Home Based Business Regulations – Section 75

A Major Home Based Business shall comply with the following regulations:

- 1. there shall be no exterior display or advertisement other than an identification plaque or Sign a maximum of 20 centimetres by 30.5 centimetres in size located on the Dwelling;
- 2. there shall be no mechanical or electrical equipment used that creates external noise, or visible and audible interference with home electronics equipment in adjacent Dwellings;

- 3. the Major Home Based Business shall not generate pedestrian or vehicular traffic, or parking, in excess of that which is characteristic of the Zone in which it is located;
- 4. the number of non-resident employees or business partners working on-site shall not exceed two at any one time;
- 5. there shall be no outdoor business activity, or outdoor storage of material or equipment associated with the business. Indoor storage related to the business activity shall be allowed in either the Dwelling or Accessory buildings;
- 6. the Major Home Based Business shall not change the principal character or external appearance of the <u>Dwelling</u> or <u>Accessory</u> buildings;
- 7. a Bed and Breakfast Operation, operating as a Major Home Based Business shall have a maximum of two Sleeping Units. Cooking facilities shall not be located within the Sleeping Units. In addition to any other parking requirements of this Bylaw, one additional parking space shall be provided for each Sleeping Unit;
- 8. in addition to the information requirements of <u>subsection 13.1</u> of this Bylaw, each application for a Development Permit for the Use Major Home Based Business shall include a description of the business to be undertaken at the premises, an indication of the number of business visits per week, provision for parking, and where any materials or equipment associated with the business use are to be stored; and
- 9. the Major Home Based Business shall not be allowed if, in the opinion of the Development Officer, such Use would be more appropriately located in a Commercial or Industrial Zone having regard for the overall compatibility of the Use with the residential character of the area.
- 10. a Major Home Based Business shall not be allowed within the same principal Dwelling containing a Secondary Suite or within the same Site containing a Garden Suite and an associated principal Dwelling, unless the Home Based Business is a Bed and Breakfast Operation and the Secondary Suite or the Garden Suite is an integral part of the Bed and Breakfast Operation.

Notice to Applicant/Appellant

Provincial legislation requires that the Subdivision and Development Appeal Board issue its official decision in writing within fifteen days of the conclusion of the hearing. Bylaw No. 11136 requires that a verbal announcement of the Board's decision shall be made at the conclusion of the hearing of an appeal, but the verbal decision is not final nor binding on the Board until the decision has been given in writing in accordance with the *Municipal Government Act*.

Edmönton	Project Number: 260326944-001 Application Date: AUG 23, 201 Printed: January 24, 2018 at 116 P
Ap	plication for Page: 1 of 2
Ho	me Occupation
This document is a Development Permit Decision for the de	velopment application described below.
Applicant	Property Address(es) and Legal Description(s) 10848 - 73 AVENUE NW
	Plan 5765Q Blk 9 Lot 30
	Specific Address(es) Suite: 10848 - 73 AVENUE NW
	Suite: 10848 - 73 AVENUE NW Entryway: 10848 - 73 AVENUE NW
	Building: 10848 - 73 AVENUE NW
Scope of Application	
	lphone and tablet - Dr. Fix Wireless Ltd, expires Jan 17, 2023)
Permit Details	
# of businesss related visits/day: 5	# of vehicles at one time: 2
Administration Office Only?: N	Business has Trailers or Equipment?: N
Class of Permit: Class B	Description of Business: Repair cellphone and tablet, Monday
	to Saturday 10am to 6pm, maximum of 15 mins per visit, by appointment
	only, no overlapping appointments
Do you live at the property?: Y	Expiry Date: 2023-01-17 00:00:00
Outdoor storage on site?: N	
I/We certify that the above noted details are correct.	
Applicant signature:	
Development Application Decision Refused	
	IIS IS NOT A PERMIT

Reason for Refusal 1. General Retail Store		Application	for	Application Date: AUG 23, 201 Printed: January 24, 2018 at 1:16 Pl Page: 2 of
1. General Retail Store			or	1 ago. 2 01
1. General Retail Store				
1. General Retail Store		Iome Occup	ation	
	Use is neither a Perm	itted nor Discretionary	Jse in the RF6 Zone	(Section 170).
The Development Office cellphones and tablets, (Section 7.4(24)).	cer determines this Us and selling the cellpho	e to be a General Retail one accessories on site v	Store as the propose which conforms with	ed Home Based Business will be reparing a the definition of General Retail Store
If the proposed develop apply:	oment is to be consider	red as a Major Home Ba	ased Business, the fo	ollowing additional reasons for refusal will
2. Major Home Based	Business is a Discretio	onary Use in RF6 Zone (Section 170.3(6)).	
 Section 75.6: the Ma Accessory buildings; 	jor Home Based Busi	ness shall not change th	e principal character	r or external appearance of the Dwelling or
primary use of the hous	e does not appear to b	e the residential use. Th	e main floor is deve	rinicpal character of the Dwelling, and the eloped as a commercial retail store and the sss, contrary to Section 75.6.
	iately located in a Cor			of the Development Officer, such Use or the overall compatibility of the Use
appears to be a typical residential character of Rights of Appeal	commercial retail store the area, contrary to S ight of appeal within 1	e rather than a secondar tection 75.9. 4 days of receiving not	y to the residential u	mmercial Zone as the proposed business use, which is not compatible with the ent Application Decision, as outlined in
Issue Date: Jan 17, 2018 De	e Date: Jan 17, 2018 Development Authority: LEE, RACHEL Signa		ature:	
Fees				
Dev. Application Fee Total GST Amount: Totals for Permit:	Fee Amount \$309.00 \$0.00 \$309.00	Amount Paid \$309.00 \$309.00	Receipt # 04393397	Date Paid Aug 23, 2017



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