SUBDIVISION

AND

DEVELOPMENT APPEAL BOARD

AGENDA

Thursday, 10:30 A.M. January 9, 2020

Hearing Room No. 3 Churchill Building, 10019 - 103 Avenue NW, Edmonton, AB

SUBDIVISION AND DEVELOPMENT APPEAL BOARD HEARING ROOM NO. 3

TO	BE RAISED		
Ι	9:00 A.M.	SDAB-D-19-504	
W	VITHDRA	WN	To remove and refrain from parking any commercial vehicles in the required front yard area. Remove and refrain from parking all vehicles exceeding 4600 kg from residential property and refrain from parking vehicles ove this weight on the property in the future
			7819 – 166 Avenue NW Project No.: 341851203-003
II	10:30 A.M.	SDAB-D-20-003	
			To leave as built a Semi-Detached House
			9717 - 81 Avenue NW Project No.: 340519935-002
TO	BE RAISED		
III	1:30 P.M.	SDAB-D-19-218	To operate a Major Home Based Business (Landscaping Contractor)
			18859 - 122 Avenue NW Project No.: 147100006-008
	NOTE:		nted, all references to "section numbers" refer to the Edmonton Zoning Bylaw 12800.

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ITEM II: 10:30 A.M.

FILE: SDAB-D-20-003

AN APPEAL FROM THE DECISION OF THE DEVELOPMENT OFFICER

APPELLANT:

APPLICATION NO .: 340519935-002 **APPLICATION TO:** Leave as built a Semi-Detached House DECISION OF THE **DEVELOPMENT AUTHORITY:** Refused **DECISION DATE:** November 19, 2019 DATE OF APPEAL: December 7, 2019 MUNICIPAL DESCRIPTION OF SUBJECT PROPERTY: 9717 - 81 Avenue NW LEGAL DESCRIPTION: Plan 2700R Blk 55 Lot 14 ZONE: RF3 (Small Scale Infill Development Zone) **OVERLAY:** Mature Neighbourhood Overlay STATUTORY PLAN: Ritchie Neighbourhood Improvement Plan / Area Redevelopment Plan

Grounds for Appeal

The Appellant provided the following reasons for appealing the decision of the Development Authority:

The Development officer decision is prejudicial. The Applicant is willing to address any concerns the development officer may have in granting the decision. The area is high density area and require housing.

General Matters

Appeal Information:

The Municipal Government Act, RSA 2000, c M-26 states the following:

Grounds for Appeal

685(1) If a development authority

- (a) fails or refuses to issue a development permit to a person,
- (b) issues a development permit subject to conditions, or
- (c) issues an order under section 645,

the person applying for the permit or affected by the order under section 645 may appeal to the subdivision and development appeal board.

Appeals

686(1) A development appeal to a subdivision and development appeal board is commenced by filing a notice of the appeal, containing reasons, with the board,

- (a) in the case of an appeal made by a person referred to in section 685(1)
 - (i) with respect to an application for a development permit,
 - (A) within 21 days after the date on which the written decision is given under section 642, [...]

Hearing and Decision

687(3) In determining an appeal, the subdivision and development appeal board

•••

- (a.1) must comply with the land use policies;
- (a.2) subject to section 638, must comply with any applicable statutory plans;
- (a.3) subject to clauses (a.4) and (d), must comply with any land use bylaw in effect;
- (a.4) must comply with the applicable requirements of the regulations under the *Gaming, Liquor and Cannabis Act* respecting the location of premises described in a cannabis licence and distances between those premises and other premises;
 - •••
 - (c) may confirm, revoke or vary the order, decision or development permit or any condition attached to any of them or make or substitute an order, decision or permit of its own;

- (d) may make an order or decision or issue or confirm the issue of a development permit even though the proposed development does not comply with the land use bylaw if, in its opinion,
 - (i) the proposed development would not
 - (A) unduly interfere with the amenities of the neighbourhood, or
 - (B) materially interfere with or affect the use, enjoyment or value of neighbouring parcels of land,

and

(ii) the proposed development conforms with the use prescribed for that land or building in the land use bylaw.

General Provisions from the Edmonton Zoning Bylaw:

Under section 140.2(7), Semi-detached Housing is a Permitted Use in the (RF3) Small Scale Infill Development Zone.

Under section 7.2(7), **Semi-detached Housing** means:

development consisting of a building containing two principal Dwellings joined in whole or in part at the side or rear with neither of those Dwellings being placed over another in whole or in part. Each principal Dwelling has separate, individual, and direct access to ground level. This type of development is designed and constructed as two Dwellings at the time of initial construction of the building. This Use does not include Duplexes.

Section 140.1 states that the **General Purpose** of **(RF3) Small Scale Infill Development Zone** is "to provide for a mix of small scale housing."

Section 814.1 states that the **General Purpose** of the **Mature Neighbourhood Overlay** is:

to regulate residential development in Edmonton's mature residential neighbourhoods, while responding to the context of surrounding development, maintaining the pedestrian-oriented design of the streetscape, and to provide an opportunity for consultation by gathering input from affected parties on the impact of a proposed variance to the Overlay regulations.

Side Setback

Section 814.3(3)(a) states "where the Site Width is $\underline{12.0 \text{ m}}$ or less, the minimum required setback shall be $\underline{1.2 \text{ m}}$."

Under section 6.1, Side Setback means:

the distance that a development or a specified portion of it, must be set back from a Side Lot Line. A Side Setback is not a Side Yard, Amenity Space or Separation Space.



Development Officer's Determination

The minimum required Side Setback shall be 1.2 m. (Reference Section 814.3(3.)(a.))

Existing: 0.7 m Deficient by: 0.5 m [unedited]

Community Consultation

Section 814.5(1) states the following with respect to Proposed Variances:

When the Development Officer receives a Development Permit Application for a new principal building, or a new Garden Suite that does not comply with any regulation contained within this Overlay, or receives a Development Permit for alterations to an existing structure that require a variance to Section 814.3(1), 814.3(3), 814.3(5) and 814.3(9) of this Overlay:

a. the Development Officer shall send notice, to the recipient parties specified in Table 814.5(2), to outline any requested

variances to the Overlay and solicit comments directly related to the proposed variance;

- b. the Development Officer shall not render a decision on the Development Permit application until 21 days after notice has been sent, unless the Development Officer receives feedback from the specified affected parties in accordance with Table 814.5(2); and
- c. the Development Officer shall consider any comments directly related to the proposed variance when determining whether to approve the Development Permit Application in accordance with Sections 11.3 and 11.4.

Section 814.5(2) states:

Tier #	Recipient Parties	Affected Parties	Regulation of this Overlay to be Varied
Tier 3	The municipal address and assessed owners of the land Abutting the Site of the proposed development and the President of each Community League	of the land Abutting the Site of the proposed	814.3(3) – Side Setbacks

Notice to Applicant/Appellant

Provincial legislation requires that the Subdivision and Development Appeal Board issue its official decision in writing within fifteen days of the conclusion of the hearing.

	A	Application	for	Project Number: 3405 Application Date: Printed: November 19, 20 Page:	SEP 23, 2019
	Minor	r Developme	ent Permit		
This document is a Development				N.	
Applicant			0717 - 81 AVENUE		
			Plan 2700R Bl	k 55 Lot 14	
		Spee	cific Address(es)		
		Suite:	1, 9717 - 81 🛛	VENUE NW	
		Suite:	2, 9717 - 81 A	AVENUE NW	
		Entry	way: 1, 9717 - 81 A	VENUE NW	
		Entry	way: 2, 9717 - 81 A	VENUE NW	
		Build	ing: 1, 9717 - 81 A	AVENUE NW	
Scope of Application		1			
To leave as built a Semi-De	ached House.				
Permit Details					
# of Dwelling Units Add/Remove:			imary Dwelling Units To of Permit: Class B	o Construct:	
# of Secondary Suite Dwelling Uni Client File Reference Number:	ts 10 Construct:		ading Needed?:		
Minor Dev. Application Fee: Leav Detached House	e as Built Single		ewer Service Required:	N/A	
Secondary Suite Included ?: N		Stat. P Overla		Mature Neighbourhood	
I/We certify that the above noted de	tails are correct.				
Applicant signature:					
Development Application Decis Refused Issue Date: Nov 19, 2019		rity:FOLKMAN, JERI	EMY		
Reason for Refusal The minimum required Existing: 0.7 m Deficient by: 0.5 m	-	-			
Rights of Appeal The Applicant has the ri through 689 of the Mun			n which the decision	is made, as outlined in Section	ı 683
Fees					
	Fee Amount	Amount Paid	Receipt #	Date Paid	
Dev. Application Fee	\$167.00	\$167.00	06161066	Sep 23, 2019	
		THIS IS NOT A PE	RMIT		

				Project Number: 340519935-00 Application Date: SEP 23, 201 Printed: November 19, 2019 at 11:04 Al
•	Application for			Page: 2 of
	Mino	r Developm	ent Permit	
Fees				
Total GST Amount:	Fee Amount \$0.00	Amount Paid	Receipt #	Date Paid
Totals for Permit:	\$167.00	\$167.00		
		THIS IS NOT A PE	RMIT	



TO BE RAISED

ITEM III: 1:30 P.M.

FILE: SDAB-D-19-218

(Landscaping Contractor)

AN APPEAL FROM THE DECISION OF THE DEVELOPMENT OFFICER

APPELLANT:

APPLICATION NO .:

APPLICATION TO:

DECISION OF THE DEVELOPMENT AUTHORITY:

DECISION DATE:

DATE OF APPEAL:

MUNICIPAL DESCRIPTION OF SUBJECT PROPERTY:

LEGAL DESCRIPTION:

ZONE:

OVERLAY:

STATUTORY PLAN:

Refused

October 1, 2019

147100006-008

October 13, 2019

18859 - 122 Avenue NW

Plan 8922437 Blk 8 Lot 3

DC2.369 Site Specific Development Control Provision

Operate a Major Home Based Business

N/A

Kinokamau Plains Area Structure Plan

Grounds for Appeal

The Appellant provided the following reasons for appealing the decision of the Development Authority:

Primarily the main reason I am appealing this decision is so that I can continue my work and business unhindered. My last appeal before the board 5 years ago, a decisions as made to allow me to continue in business. I also at the same time was working to bring my property's curb appeal up to speed with the rest of the community. There were a number of complaints about the materials or equipment in my yard but the complainants were unaware of some of the issues I was dealing with on my property. (I.e.) water issues with the well, etc. I am a hard working one man operation and although a bit disorganized, I have endeavoured to keep everyone happy. My equipment (bobcats, etc) have been borrowed by a number of my neighbors to assist with snow removal and other needs. So that many of my neighbors seem quite satisfied with my presence here. I will probably be in business only another 2 or 3 years so I am asking for an extension for my development permit and will conduct myself in a way that is acceptable to all. I'm asking the appeal board to overrule that decision so that I can move along. Because of Alberta's economy at this present time for me to look for and pay for a commercial site is not feasible or practical. Because I only have a 6 month window within which to operate, the ability to keep my own house in order has been challenging. Thank you for your consideration.

General Matters

Appeal Information:

The Board is advised that the appeal hearing was scheduled for January 9, 2020 at the request of the Appellant and with the consent of the Development Officer.

The Municipal Government Act, RSA 2000, c M-26 states the following:

Grounds for Appeal

685(1) If a development authority

- (a) fails or refuses to issue a development permit to a person,
- (b) issues a development permit subject to conditions, or
- (c) issues an order under section 645,

the person applying for the permit or affected by the order under section 645 may appeal to the subdivision and development appeal board.

Appeals

686(1) A development appeal to a subdivision and development appeal board is commenced by filing a notice of the appeal, containing reasons, with the board.

- in the case of an appeal made by a person referred to in section (a) 685(1)
 - (i) with respect to an application for a development permit,
 - (A) within 21 days after the date on which the written decision is given under section 642, [...]

685(4) Despite subsections (1), (2) and (3), if a decision with respect to a development permit application in respect of a direct control district

(a)

(b) is made by a development authority, the appeal is limited to whether the development authority followed the directions of council, and if the subdivision and development appeal board finds that the development authority did not follow the directions it may, in accordance with the directions, substitute its decision for the development authority's decision.

Section 2 of the *Edmonton Zoning Bylaw* concerning Repeal, Enactment and Transition Procedures states the following:

2.4 Subject only to the provisions in the Municipal Government Act respecting legal non-conforming Uses and notwithstanding the effect it may have on rights, vested or otherwise, the provisions of this Bylaw govern from the Effective Date onward. In particular, no application for a Development Permit shall be evaluated under the procedural or substantive provisions of the previous Land Use Bylaw after the Effective Date, even if the application was received before the Effective Date.

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- 2.6 Any Direct Control Districts that were in effect immediately prior to the Effective date are hereby deemed to continue in full force and effect and are hereby incorporated into Part IV of this Bylaw.
- 2.7 Unless there is an explicit statement to the contrary in a Direct Control District or Provision, any reference in a Direct Control District or Direct Control Provision to a land use bylaw shall be deemed to be a reference to the land use bylaw that was in effect at the time of the creation of the Direct Control District or Provision.

At the time of the creation of the subject Direct Control Site, the *City of Edmonton Land* Use Bylaw 5996 was in effect. An Alberta Court of Appeal decision in Parkdale-Cromdale Community League Association v. Edmonton (City), 2007 ABCA 309 concluded that section 2.7 of the Edmonton Zoning Bylaw only applies if there is an express cross-reference in a Direct Control Bylaw passed before 2001 to a provision of the old Land Use Bylaw. In the absence of an express reference in the Direct Control Bylaw to the Land Use Bylaw 5996, it does not prevail over section 2.4 of the Edmonton Zoning Bylaw.

General Provisions from the Edmonton Zoning Bylaw 12800:

. . .

Section 3.2(1) provides the following with respect to *Provisions for existing Development Permits and Direct Control Provisions:*

For the purpose of any Development Permit or Direct Control Provision:

. . .

c. Major Home Occupation or Homecraft is deemed to be Major Home Based Business.

<u>General Provisions from the DC2.369 Site Specific Development Control</u> <u>Provision:</u>

Under section DC2.369.3.d, Major Home Occupations is a listed Use within the DC2.369 Site Specific Development Control Provision.

Section DC2.369.5.b states "Major Home Occupations shall be in accordance with Section 85 of the Land Use Bylaw."

Section DC2.369.4.k states "Development in this District shall be evaluated with the respect to compliance with the General Development Regulations of Sections 50 to 79 inclusive of the Land Use Bylaw."

Section DC2.369.1 states that the General Purpose of the DC2.369 Site Specific Development Control Provision is:

To establish a Site Specific Development Control District to accommodate rural residential development on lots a minimum of 0.4 ha in size, without the full range of piped urban utility services. The proposed District provides an interim solution to fulfil City Council's directive that Mooncrest Park be designated as a residential development, recognizing the current rural unserviced nature of the area and the long term likelihood of neighbourhood area structure plans being prepared for the Mooncrest Park Subdivision and adjacent areas, as proposed in the Kinokamau Plains Servicing Concept Design Brief.

General Provisions from the Land Use Bylaw 5996:

Under section 10.2(6), Major Home Occupation means:

development consisting of the use of an approved Dwelling or accessory building by a resident of that Dwelling for one or more business(es) which business(es) may generate more than one (1) business associated visit per day. The business use must be secondary to the residential use of the building and shall not change the residential character of the Dwelling and/or accessory building. The Dwelling may be used as a workplace by a non-resident. This Use Class includes Bed and Breakfast operations but does not include General Retail Sales or Professional Offices.

Major Home Occupation regulations

Section 85 of the *Land Use Bylaw 5996* states a Major Home Occupation shall comply with the following regulations:

- there shall be no exterior display or advertisement other than an identification plaque or sign a maximum of 20 cm (8") x 30.5 cm (12") in size located on the Dwelling;
- 2) there shall be no mechanical or electrical equipment used which creates external noise, or visible and audible interference with home electronics equipment in adjacent Dwellings;
- 3) the Major Home Occupation shall not, in the opinion of the Development Officer, generate pedestrian or vehicular traffic, or parking, in excess of that which is characteristic of the District in which it is located;
- 4) the number of non-resident employees or business partners working onsite shall not exceed two (2) at any one time;
- there shall be no outdoor business activity, or outdoor storage of material or equipment associated with the business. Indoor storage related to the business activity shall be allowed in either the Dwelling or accessory buildings;
- 6) the Major Home Occupation shall not change the principal character or external appearance of the Dwelling or accessory buildings;
- 7) a Bed and Breakfast Operation, operating as a Major Home Occupation shall have a maximum of two (2) Sleeping Units. Cooking facilities shall not be located within the Sleeping Units. In addition to any other parking requirements of this Bylaw, one additional parking space shall be provided for each Sleeping Unit;
- 8) in addition to the information requirements of Section 15.1 of this Bylaw, each application for a Development Permit for the Use Class Home Occupation, Major shall include a description of the business to be undertaken at the premise, an indication of the number of business visits per week, provision for parking, and where any materials or equipment associated with the business use are to be stored; and
- 9) the Major Home Occupation shall not be allowed if, in the opinion of the Development Officer, such use would be more appropriately located in a Commercial or Industrial District having regard for the overall compatibility of the use with the residential character of the area.

Development Officer's Determination

DC2.369.5 - The Major Home Occupation is not in accordance with Section 85 of the Edmonton Land Use Bylaw 5996 at the time the Direct Control Provisions were passed for the following reasons:

1. Land Use Bylaw 85(2) - There shall be no mechanical or electrical equipment used which creates external noise, or visible and audible interference with home electronics equipment in adjacent Dwellings

- Overweight commercial truck driving on and off the property generates external noise, which can create interference with adjacent Dwellings.

2. Land Use Bylaw 85(3) - the Major Home Occupation shall not, in the opinion of the Development Officer, generate pedestrian or vehicular traffic, or parking, in excess of that which is characteristic of the District it is located in.

- Although commercial vehicles proposed to be stored in Accessory Building (Quonset), the access to the storage area is through a residential area. Over time the weight of the commercial vehicles may damage the roads and access onto property.

3. Land Use Bylaw 85(9) - the Major Home Occupation shall not be allowed if, in the opinion of the Development Officer, such use would be more appropriately located in a Commercial or Industrial District having regard for the overall compatibility of the use with the residential character of the area.

- Commercial vehicles are not suited to be stored in residential area and is more suited for Commercial/Industrial zoning.

Objects Prohibited or Restricted in Residential Zones / Districts

Section 45(1)(a) of the *Edmonton Zoning Bylaw 12800* states "No person shall keep in any part of a Site in any Residential Zone any commercial vehicle, loaded or unloaded, having a maximum gross vehicle weight (G.V.W.R.) exceeding 4 600 kg."

Section 55(1)(a) of the *Land Use Bylaw 5996* states "No person shall keep in any part of a site in any Residential District: any commercial vehicle, loaded or unloaded, of a maximum gross vehicle weight (G.V.W.) exceeding 4 500 kg (9,920 pounds)."

Development Officer's Determination

4. Section 45(1)(a) - No person shall keep in any part of a Site in any Residential Zone, any commercial vehicle having a maximum gross vehicle weight (GVWR) exceeding 4,600 kg

- Business proposes to store 2 bobcats, a 2014 Durastarr Truck and a 16 foot hydraulic dump trailer.

Previous Subdivision and Development Appeal Board Decisions

Application Number	Description	Decision
SDAB-D-14-094	Operate a Major Home	April 24, 2014; the appeal be
	Based Business	DENIED and the decision of
	(Landscaping Contractor)	Approval by the Development
		Authority CONFIRMED.
SDAB-D-06-061	Construct an Accessory	April 7, 2006; the appeal be
	Building (Shed - 9.14	ALLOWED and the
	metres by 15.24 metres)	DEVELOPMENT
		GRANTED.

Notice to Applicant/Appellant

Provincial legislation requires that the Subdivision and Development Appeal Board issue its official decision in writing within fifteen days of the conclusion of the hearing.

		Ар	oplication Date:	147100006-008 MAY 29, 2019	
Comonion	Application fo		inted: Octobe ge:	r 15, 2019 at 11:12 AM 1 of 2	
	Home Occupa	tion			
This document is a Development Permit Decision	for the development applicatio	n described below.			
Applicant		Property Address(es) and Legal Description(s) 18859 - 122 AVENUE NW			
	100	Plan 8922437 Blk 8 Lot	3		
Scope of Application To operate a Major Home Based Business (L	andscaping Contractor)				
Permit Details	1 0 /				
# of businesss related visits/day: 0 Administration Office Only?: Y		eles at one time: 0 has Trailers or Equipment?: Y			
Class of Permit:	Descriptio	on of Business: Administration of ng contractor and equipment stora			
Do you live at the property?: Y	Expiry Da				
Outdoor storage on site?: Y					
I/We certify that the above noted details are correct.					
Applicant signature:					
Development Application Decision Refused					
Issue Date: Oct 01, 2019 Development Au	uthority:HETHERINGTON, I	FIONA			
	THIS IS NOT A PERM	пт			
<u> </u>					

d monton	ł	Application	for	Project Number: 147100006-008 Application Date: MAY 29, 2019 Printed: October 15, 2019 at 11:12 AM Page: 2 of 2
	I	Iome Occup	ation	
	or Home Occupation is ovisions were passed for			dmonton Land Use Bylaw 5996 at the time
	5(2) - There shall be no s with home electronics eq			hich creates external noise, or visible and
- Overweight commer Dwellings.	rcial truck driving on an	d off the property gene	rates external noise,	which can create interference with adjacent
	5(3) - the Major Home C arking, in excess of that			Development Officer, generate pedestrian or ocated in.
				the access to the storage area is through a and access onto property.
	priately located in a Con			vinion of the Development Officer, such use d for the overall compatibility of the use
- Commercial vehicle	s are not suited to be sto	ored in residential area	and is more suited fo	or Commercial/Industrial zoning.
gross vehicle weight (No person shall keep in a (GVWR) exceeding 4,60 to store 2 bobcats, a 201	00 kg		any commercial vehicle having a maximum hump trailer.
	right of appeal within 2 unicipal Government Ac		n which the decision	is made, as outlined in Section 683
1				
s Dev. Application Fee Total GST Amount: Totals for Permit:	Fee Amount \$321.00 \$0.00 \$321.00	Amount Paid \$321.00 \$321.00	Receipt # 05881950	Date Paid May 29, 2019
Dev. Application Fee Total GST Amount:	\$321.00 \$0.00	\$321.00	-	
Dev. Application Fee Total GST Amount:	\$321.00 \$0.00	\$321.00	-	
Dev. Application Fee Total GST Amount:	\$321.00 \$0.00	\$321.00	-	
Dev. Application Fee Total GST Amount:	\$321.00 \$0.00	\$321.00	-	
Dev. Application Fee Total GST Amount:	\$321.00 \$0.00	\$321.00	-	

